

March 26 - 27, 2012 La Bellevilloise, Paris



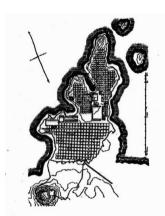


North-South connectivity in Buenos Aires: A tale of many actors

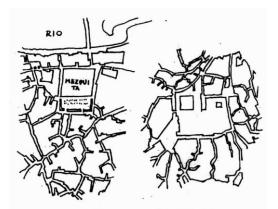
Roberto Agosta



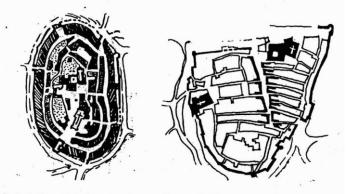
Cities are a product of mobility, and its structure is defined by its transportation networks.



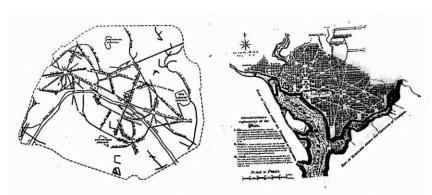
Racionalismo griego: estructura en damero (Mileto)



La ciudad islámica: desarrollo orgánico (Córdoba y Toledo)

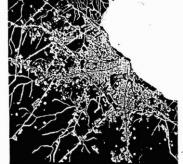


La ciudad medieval: estructura radioconcéntrica y en espina de pez (Lugignano y Francavilla a Mare)



La ciudad barroca y racionalista: perspectivas, grandes avenidas y plazas (París y Washington)





Ciudades americanas: crecimiento por ejes (Chicago y Buenos Aires)

The way that cities solve their mobility is an important part of its personality,





and it helps to explain the evolution of the land uses.

THE GEOGRAPHIC FRAMEWORK: **BUENOS AIRES METROPOLITAN AREA**



A continuous and physically integrated urban space.

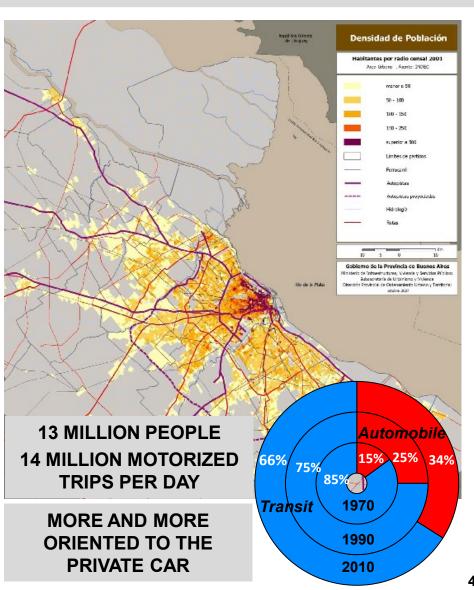
Several jurisdictions: National, Provincial and Local (City of Buenos Aires and other cities)



Sustain different strategies and planning efforts (if any).



Jurisdiction barriers interfere with an efficient mobility policy.



THE PROBLEM: N-S CONNECTIVITY OF THE DOWNTOWN AREA



Global imaginary vision

Social and Economic Structure of the City



- Wealthy people located in the North.
- Historical neglection of the South.

Transport



- Growth generation instrument.
- Equity fostering tool

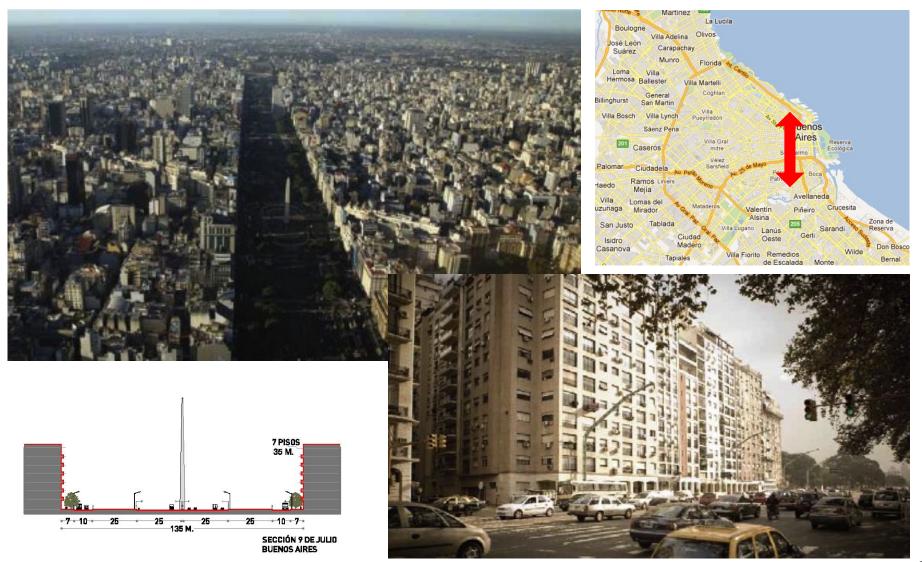
Public Policy

Promote North-South Connectivity



9 DE JULIO AVE. CORRIDOR





THREE PERSPECTIVES



HIGHWAY

Ribereña Motorway

Downtown

Tunnels under 9 de Julio Avenue

Ave. General Paz Extension

Camino del Buen
Ayre
Extension

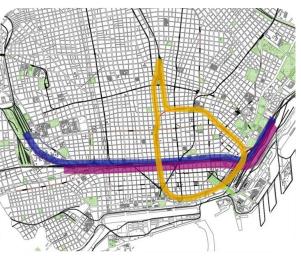
SUBWAY



EXPANSION OF THE SUBWAY



RAILWAY



RED EXPRESA REGIONAL



HIGHWAY PERSPECTIVE



Project		Description	Considerations
Ribereña Motorway	PLEATO ALONGO LA COMPANIA DE AUTO LA COMPANIA	Freeway on the eastern edge of the city to channel the bypassing traffic	 It consume urban space basically for automotive transport in a high density area. Different technical alternatives are considered (underground, viaduct, etc.). Neighborhood resistance. Requires political agreements between National and City's governments.
Tunnels under 9 de Julio Avenue	DOS TUNELES BAJO LA 9 DE JULIO Certa acuminación de data talvelen hace aire detampoles et ano la biolificación en triva giuna de la biolificación de la biolifica	Tunnels that connect Illia highway with South 9 de Julio freeway	 Financially feasible through other toll revenues. It does not require any agreement between jurisdictions. Supported by some interest groups due to its political feasibility. In general resisted by the academia.
General Paz Ave. Extension	Horse Val Marie Committee	Through the suburbs towards Quilmes	 Land expropriations already performed. The delay generated a progressively intrusion of the right of way, with the consequent social and environmental impact.
Camino del Buen Ayre Extension	Tercer anillo vial — A construe — Carrino del Buen Aye No Carrino del	Camino del Buen Ayre extension to La Plata	 La Plata neighbors opposed for environmental reasons. Crosses rural areas. Always in the media spotlight.

SUBWAY PERSPECTIVE (I)



Few lines that connect north-south



- •Line C
- Line H (currently under construction)

2001 **Act 670** 25-km extension of the network



New cross-lines



Line F	 Under Callao Av. – Entre Ríos Av. Particularly promoted during the '70s
Line I	 Joins secondary nodes but: low population density. Low traffic estimated.





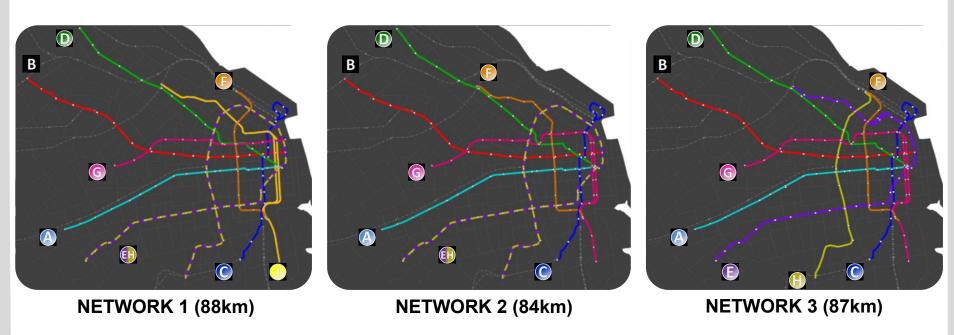


SUBWAY PERSPECTIVE (II): SOME NEW IDEAS



The study PETERS (Plan Estratégico y Técnico para la Expansión de la Red de Subterráneos) developed three new networks in order to:

- Solve the problem of insufficient connectivity North–South.
- Improve the subway accessibility to the CBD.
- Reduce the number of terminals in the CBD.
- Improve the situation of congestion of some lines (B, C, D).



RAILWAY PERSPECTIVE

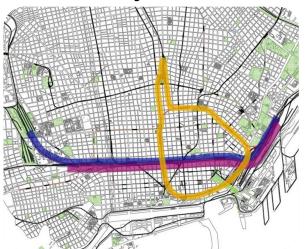


Structural project



Red Expresa Regional (RER)
Réseau Express Régional
Regional Express Network

Possible layout for a RER



Complex solution



- Financially.
- Technically.

- Institutionally straightforward: the National Government can act by its own.
- Politically difficult: different parties, different political interests.



INTERACTION BETWEEN SOCIAL ACTORS (I)



Actor	Consideraciones		
National	• Federal.		
Government	It influences many local decisions, particularly in Buenos Aires City.		
	Political rationale (electoral).		
	Up-to-down administration style.		
Buenos Aires City	• Local.		
government	Political rationale (national vocation).		
	Frequent rivalry between areas administration style.		
Buenos Aires	Regional.		
Province	It influences many local decisions.		
Government	Political rationale (local leaderships).		
Other municipal	Strictly local.		
governments	In general: lack of technical capacity.		
	Political rationale (local).		

INTERACTION BETWEEN SOCIAL ACTORS (II)



Actor	Considerations
Public services	National acting locally.
concessionaires	 Regulations and subsidies induce them to include political considerations in their commercial behavior.
Political parties	National acting at every level.
	Normally moved by a political-electoral rationale
	Support projects related with their own leadership.
Labour unions	Up to now weakly balanced by the subsidy policy.
	In the future probably balanced by fiscal constraints.
Neighbours associations and NGOs	Growing support and lobbying capacity.
Building contractors	Support and lobby projects with a short term logic based in political feasibility.
Academia and consultants	Must learn to cope with political and profit maximizing rationales.

FINAL THOUGHTS (I)

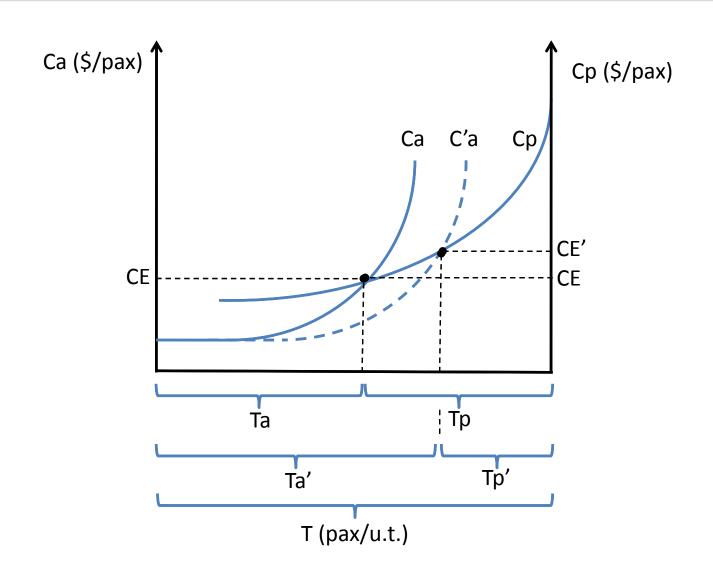


- Competition between projects over the base of:
 - ✓ Favor of beneficiary groups.
 - ✓ Economic resources.
 - ✓ Urban space.
- The competition for the <u>urban physical space</u> is one of the most relevant in a congested urban area and frequently <u>it is not explicit</u> and does not appears as a relevant issue for the decision-makers.

• Wrong infrastructure decisions (due to different reasons) lead to obstruct better technologies and could also aggravate the problems, increasing the number of trips by automobile (*Mogridge Paradox*).

MOGRIDGE PARADOX





FINAL THOUGHTS (II)



Dominant discourse:

To support mass transit and non motorized technologies.

Frequent fact:

Public desitions that favor automobile and consume valuable pedestrian and/or transit space.



1) Easiestness of execution.

(short term sectorial benefits)

2) Hanlon's Razor:

"Never attribute to malice that which is adequately explained by stupidity."

(or may be real ignorance of the effects)



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Thank you!

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